

**Table 1: Comparison of donor and country roles in traditional disease control programs versus UHC**

	Category	Related Questions	Application to traditional disease control program		Application to Universal Health Coverage		Implication for country capacities
			International Institution Role	Country Role	International Institution Role	Country Role	
Who?	People	Who is the immediate beneficiary?	Largely dictated by choice of service. Population determined by epidemiology of chosen disease	Assists in mapping, but does not explicitly choose beneficiaries	No role.	Defines those eligible, eg by citizenship or residence status	Strengthen government ability to ensure affordable access for all citizens
What?	Services	What service will be provided?	Service identified by donor according to internal priorities, potentially including some country input. International technical experts likely recommend strategy and interventions	Can accept or reject offered service, but typically cannot play large role in choosing the service	Provide technical advice on types of services, their costs, efficacies	Chooses most appropriate services	Ethical, technical, and political assessment of options.
Why?	Needs	How will the service be allocated?	Derived from epidemiology. Ethical questions not usually considered explicitly. Utilitarianism a commonly implied principle.	Limited role beyond accepting or rejecting the service	Provide advice and support for considering how needs can be determined	Decides how need will be determined following a domestic political process	Develop the process and criteria by which these determinations can be made
	Popular demand and solidarity	Do citizens want the service and are they willing to pay for it?	Typically not a major consideration	Limited consideration as reflected in choice to accept or reject service	Potentially could provide political analysis and support	These are crucial factors articulated through domestic political processes	Improve government responsiveness to citizen concerns
How?	Delivery System	How will the service(s) be provided?	Leverage existing government or NGO capacities, sometimes construct new dedicated capacity	Limited role	Can advise how to enhance delivery system	Must deliver services through national systems; partners assist only at direction of the government	Strengthen the health system
	Financing	Who will provide the funding?	Resources provided by international institutions	Limited contribution	Can provide some resources for narrow aspects; can advise how to build revenue systems	Financing raised through domestic revenue collection scheme	Increase fiscal space, improve tax policy
	Domestic political Engagement	How are citizens and their government engaged in the process?	Not needed and not emphasized	Very limited	Can provide public endorsement of government's plans	UHC a fundamental product of domestic politics	Improve citizen engagement with government